

**UNIVERSITY HOSPITAL  
POLICY HANDBOOK**

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**POLICY TITLE: INDIGENT CARE (ICCP)**

**POLICY PURPOSE: TO OUTLINE THE FOLLOWING:**

- A. The Hospital Policy Related to Public Service & Emergency Care
- B. Financial Assistance Policy (FAP)
- C. Financial eligibility requirements, Application Process and Publicizing Policy
- D. Amounts Generally Billed (AGB)
- E. Ethical and Fair Billing Practices
- F. Indigence Appeals
- G. Use of Patient Data

**POLICY**

It shall be the policy of University Health Services, Inc. (UHS/UH) to establish a standard to determine the financial status of its patients for the purpose of identifying those in need of Indigent/Charity Care (ICCP). This determination is done with respect to hospital charges **ONLY**. This program will benefit all US citizens who are Georgia resident patients with income levels of 0% up to 200% of the Federal Poverty Guidelines with no other third party payor source. ICCP determination will be accomplished through an electronic financial eligibility/predictability system (EES). The ICCP determination may be effective for one (1) year. If approved for ICCP all (100%) hospital facility charges may be recognized as indigent with no expected patient payment. If patient chooses to assist with his/her bill by paying the copayment then the patient payment will reduce the amount the hospital recognizes as indigent care. In order for a patient to be considered for the financial assistance program, the patient should first apply for all other appropriate local, State or Federal programs. Policy G-134 Catastrophic Charity Policy provides coverage for partial discounted services.

No individual shall be denied a medically essential service based solely upon lack of ability to pay for services. All policies shall be implemented in accordance with all Emergency Medical Treatment and Labor Act (EMTALA) and Indigent Care Trust Fund (ICTF) rules and regulations, as well as, any other federal or state law, rule or regulation as it relates to the delivery of health care services, as they currently exist and any future changes or amendments to these rules and regulations. This policy will be made available upon request in English unless

requested in Spanish. Individuals shall be accorded impartial determinations regardless of race, creed, sex, national origin, handicap, or age.

All patients who seek reduced cost of care give consent to use Personal Health Information data as well as financial data for consideration of assistance with the cost of their health care. The consent allows UHS to submit data requested by the Department of Community Health (DCH) to meet requirements for Disproportionate Share and Upper Payment Limit calculations.

**A. HOSPITAL POLICY RELATED TO PUBLIC SERVICE & EMERGENCY CARE**

1. University Hospital is a public hospital committed to public service. No one seeking emergency or medically necessary services, including labor, will be turned away because of his/her inability to pay.
2. University Hospital will make the decision on the most cost-effective method of service that is appropriate for those who are unable to pay. If follow-up visits have been established with one of the Primary Care Clinics and patients do not keep appointments then patient may forfeit their ICCP designation.
3. University Hospital will participate as a hospital provider for Medicare and Medicaid Programs. University employees will be available during normal business hours on Monday through Friday (except Holidays or State Furlough Days) to assist individuals in determining eligibility for third-party programs. The unavailability of all or other means of meaningful compensation must be determined before indigent services can be considered.
4. University Hospital must seek collections from all individuals with the ability to pay for hospital services. University will also seek collections on indigent patients that receive or would be eligible to receive third-party payments where proper credit to those funds is not attained due to the patient's failure to cooperate with the hospital or failure to cooperate with the third party programs in determining patient's eligibility for these third party programs.
5. As stated above, no one seeking emergency or medically necessary services from University Hospital will be turned away because of their inability to pay for services. While the indigent care program described herein is primarily structured to benefit residents of Georgia, all patients presenting to the emergency room, labor and delivery triage, and to the UH Outpatient Clinic will be treated according to their individual needs and assessed as to their ability to pay for services, including eligibility for third-party programs. Prior to indigent screening, uninsured patients eligible for financial assistance will not be billed more than the amount generally billed to patients with insurance.
6. University's Patient Financial Services Department will keep a record of all amounts written off to Indigent Care. Once the obligation (85% of the Trust Fund payment less adjustments minus the amount transferred or deposited to the Trust Fund by or on behalf of the hospital, at a cost to charge ratio of 65%) has been met within the fiscal year, UHS may decline further eligibility under the Indigent Care Trust Fund for the remainder of the fiscal year. The Chief Financial Officer

or designee makes the final determination to decline further eligibility under the Indigent Care Trust Fund.

7. University's Patient Financial Services/Collection Department will coordinate the training for DFACS, Access Services, and other areas as appropriate.

## B. FINANCIAL ASSISTANCE POLICY (FAP) INDIGENT CARE (ICCP)

### 1. OUTLINE OF NON-COVERED SERVICES

The following services are **not** eligible for UHS's Indigent/Charity Programs:

- Elective **or** cosmetic procedures – an elective procedure is a procedure which Georgia Medicaid would not cover if the patient was a Medicaid beneficiary. Georgia Medicaid does not pay for cosmetic services. These services may be covered under Policy G-134 – Catastrophic Indigent/Charity Care (CIC). (Note: if pre-certifications are required for Georgia Medicaid to cover service then service may not be covered)
- Items and services not included in UHS's Charge Description master (CDM)
- Services required as a result from a criminal act, while incarcerated, or in the custody of any law enforcement.
- Professional fees from a physician
- Private room differences (may be covered by Policy G-134 –CIC)
- Medicaid co-pay (may be covered by Policy G-134 - CIC)
- Accounts that are covered under liability, auto accident, or worker's compensation with no proof of denial of coverage.
- Services where an insured patient request their health plan not be billed for services causing patient to be classified as "self-pay" for that service.
- All services related to self-inflicted injuries
- Other services as amended from time to time

### 2. APPLICATION PROCEDURES FOR RECEIVING INDIGENT CARE (ICCP)

- a. The Access Coordinator will require an application/declaration from every eligible person who claims inability to make the required minimum payment (Policy G-132) at or before service date and document any refusal electronically. The appropriate UH Financial Counselor will interview the patient with an inpatient status to determine if eligible for any meaningful third party insurance program. If the patient is deemed ineligible for any meaningful third party insurance program, patient will receive a statement and bill; then patient's financial history will be reviewed through the electronic financial eligibility system (EES) to predict if patient is at or below 200% of the Federal Poverty Guidelines (FPG). UH does not accept or process applications for patients who have not received nor are scheduled to receive UH services. Applications for this program are only to be taken when a patient accesses UH services. UH ICCP is not an insurance card that you apply for in the event that you may need services. UH ICCP is a process whereby UH will give consideration to discounting your medically necessary hospital facility

charges at 100% of Hospital facility charges if ICCP criteria met. UH ICCP designation is a last resort. The EES will make a presumptive determination based on the credit bureau, demographics, property values, type of outstanding credit an individual has, such as, mortgage loans, credit card, etc. (Third party resources are used for credit scoring and payment history for potential Medicaid eligibility.) If presumptive eligibility system has no credit history for patient the patient will be submitted to UH Department of Family and Children Services (DFCS) caseworker to review through the State system for state sponsored aid (i.e.; food stamps) and if State aid is present for this patient, then patient will qualify for ICCP. In addition, if the patient statement, EES, and State systems appear in conflict; patient may be requested to complete Financial Application/statement to help determine financial status and need for Indigency from the Collection Department. Note: If patient has been in an accident and insurance should cover then patient is denied for services which should be covered by the accident insurance. Patient will note on ICCP application if the illness is not related to an accident so that ICCP application can be considered for that non-accident related service.

- b. If a patient is deemed eligible for Supplemental Security Income (SSI)/disability, UH Finance Counselors (or their representative) will process an SSI/disability application. If Social Security Administration (SSA)'s final decision is that the patient is not disabled and subsequently denies their SSI/disability application, the patient will have application completed for the UHS Indigent/Charity Care Program. If County DFCS or SSA denies an applicant for fraud (i.e. welfare fraud, etc.) or procedural reasons, (i.e. failure to keep assigned appointments, failure to provide required documentation, failure to meet given time frame requirements, etc.), an application for the UHS Indigent/Charity Care Program may be excluded from further consideration. If an applicant who is approved for indigent status is subsequently denied SSI eligibility by SSA for any reason other than the patient is found to be not disabled; their indigent status may be revoked and or future application excluded from consideration.
- c. After a review by Financial Counselor their representative, it is determined the patient may qualify for Georgia Medicaid then patient will be placed in a Georgia Medicaid Pending Financial Class and an allowance will be taken to equal the expected Georgia Medicaid payment. If after the patient's claim is processed, Georgia Medicaid denies the patient for Medicaid, then Medicaid Pending Financial Class will be changed to ICCP and the full charges will be applied to ICCP.
- d. University Collections Department will advise patient in writing and/or by the Indigent/Charity Care Adjustment reflected on the patient's hospital bill.
- e. The patient or responsible party must exhaust all necessary steps to secure payment from all other sources (Insurance, Medicare, Medicaid, no-fault,

etc.). Applicant should apply to and be denied by all other possible financial resources before the patient will be considered for indigent assistance. If patient refuses to apply or provide information necessary to the application process, ICCP may be terminated.

- f. The patient must inform UH of any changes in status such as residency, income, insurance eligibility, or marital status within 30 days of status change.
- g. Applicants must conduct themselves in a courteous, cooperative manner. Failure to do so can result in termination in the ICCP program.
- h. For emergency or other hospital services provided to self-pay patients, UH may choose to determine patient's indigent status with the assistance of an electronic eligibility system (EES). Patient will be sent an initial bill and a minimum of one additional bill with the back of the bills denoting that Indigent assistance may be available. Patient may elect to contact billing department at that time to apply for ICCP. If bills are written off through the use of the electronic eligibility system, patients should not receive other messages or bills.

## C. FINANCIAL ELIGIBILITY DETERMINATIONS

- 1. Informing Patients of Availability of Financial Assistance: Patients will be informed of available assistance by the following methods:
  - a. Signs will be posted in the Emergency Room, Clinics, Admissions, and Business Offices, which state "Do You Need Help With Your Hospital Bill?". Another sign will state that UH will initially determine if you qualify for ICCP by using electronic eligibility systems to predict needed assistance. Signage will be in both English and Spanish.
  - b. If the patient is unable to make the minimum required payment (Policy G-132), the Access Coordinator will require a preliminary indigent/charity application/declaration in accordance with Policy G-132.
  - c. The appropriate UH Financial Counselor will interview the patient in an inpatient status to determine if the patient is eligible for any third party insurance programs. If the patient is deemed ineligible for any meaningful third party insurance program, the Financial Counselor will review the record for an ICCP application/declaration and if not available will initiate ICCP application/declaration.
  - d. In order to determine Indigent Status, UHS will preliminarily use an electronic eligibility system (EES). Based on the Federal Poverty Guidelines (FPG), the EES will predict indigency. The EES uses resources from the Credit Bureau, demographics, property values, mortgage loans, and credit card usage/load. In some cases, conflicting data may result from using the elective process and require patient to complete and

provide financial or residency documents to substantiate indigency. In these cases, assets may be considered in addition to income to determine indigency.

- e. The patient will be informed of eligibility in writing by UHS upon determination or reflected on their bill.
  - f. For a full copy of the Indigent Care Policy (Policy G-130), application, calculation of charity care discount and/or Plain Language Summary patient may go to the University website at:  
<https://www.universityhealth.org/patient-visitor-information> for patents/billing-information/indigent and charity care or call Patient Accounting Service Center at 706-828-2333. Patient may also choose to have a copy emailed by requesting a copy by email to: Careline@uh.org or they may request a copy through the US Postal service by mailing request to the University Hospital Care Line, 1350 Walton Way, Augusta, GA 30901. Patient must note in the request if policy is needed in Spanish; otherwise the Policy will be provided in English
2. Residency and US Citizenship Requirements: A formal indigent care application will be accepted for hospital services for any US Citizen who is a resident of the State of Georgia. Proofs of residency may be requested to verify six (6) months residency in the State of Georgia. Below are examples of acceptable proofs of residency:
- Employment check stubs showing patient's (or responsible household members) address during the last 6 month's period
  - Utility bills or payment stubs showing current county address (one current and one at least 6 months old)
  - Rent receipts for the last six months, a lease, or a statement by a rental agency or established real estate business demonstrating that the patient has resided in Georgia for the last 6 months
  - If a student, grade reports covering the last 6 months
  - If homeless: Statements of residency for the last 6 months from the patient and two other people, one of whom must be a minister with a Georgia congregation or the Director of a private relief organization such as the Salvation Army
  - Valid Georgia driver's license, showing a Georgia address, issued at least 6 months previously
  - Other appropriate proofs of residency may be considered in addition to or in lieu of those stated above.
  - US Citizen proof may consist of State government issued Certified Birth Certificate or Passport, Certification of Citizenship, etc.
3. Responsible household members will be determined as follows: Persons legally married, legally responsible parents/guardians for children, parent(s) and relative(s) of students who are living at the home during school breaks, and other individuals who provide living arrangements for the applicant. Separated spouses must provide proof of legal separation to be considered as single applicant. If spouses are separated for more than 1 year, applicant will be treated as married.

4. Income Determination and Payment Classification: Total gross income for the previous twelve months (12) and/or total gross income for the previous three (3) months will be used to determine annual income. (Gross Income is defined as total cash received from all sources before taxes or other deductions for all the responsible household members. Examples of commonly overlooked income include child support, social security, unemployment income, alimony, interest earned, insurance or annuity payments, trust funds, etc.). Applicants who have no income must provide evidence of how they are surviving day-to-day.
5. Notification of Payment Classification: Patients will be notified upon approval for indigent services through the US Postal Service mail and/or the Indigent/Charity Care Adjustment reflected on the patient's hospital bill.
6. Assets: In cases where the EES data appears in conflict or absent, assets may be reviewed to assist with the determination. When assets are reviewed patients will be required to provide requested data. The following will be used in reviewing assets: Real property value must not exceed **10** times the monthly poverty level for the appropriate household size. An individual's assets will be assessed to realistically determine the extent to which personal resources can help pay a hospital bill. While it is not our intent to strip a person of his/her resources to pay hospital bills, resources will be used as far, as is reasonable to avoid becoming a burden to other patients.

Applicant's assets will be determined as follows: Applicants must list all assets on applications. The amount of \$125,000 will be allowed for primary residence (per county tax assessment) and \$15,000 for combination of all vehicles (trucks/cars/motorcycles) using the Kelly Blue Book for value determination. Excess value over these amounts will be used in the asset calculation. All household assets will be taken into consideration including but not limited to: checking and savings accounts, ownership of homes and properties, vehicles, boats, ATV's, planes, livestock, IRAs, trust funds, retirement accounts, estates in probate, investments, etc. Failure to disclose all assets may result in a denial of the application and applicant can be held responsible for any service dates previously approved for ICCP. Note: When applicant transfers asset(s) to another, if transfer of asset is more than 5 years prior to application then process as if asset was not patients and if transfer of asset less than 5 years prior to application process then process as though asset was patients

7. \*Co-Payments: The co-payment serves three useful purposes: 1) It helps prevent abuse of the system for providing uncompensated care to needy patients; 2) It allows the patient to maintain a measure of dignity by sharing in the cost of his/her care; and 3) It aligns the Indigent program with the Medicaid Program.

<b><u>Federal Poverty Guideline</u></b>	<b><u>200 %</u></b>
Inpatient:	\$ 25
Emergency Room:	\$ 25 (no request for payment until after service)
Clinic:	\$ 5
Other Services:	\$ 5

Drugs: \$ 4 per prescription

\*Unless otherwise specified by other program participation (example: Ryan White); Patient is asked to pay but patient will not be billed for Co-insurance.

8. Collection Services: ICCP applications will be processed by the UH Collections Department, and inquiries regarding such accounts should be referred to UHS's Patient Financial Services office at the Business Center. Patients may be determined eligible for uncompensated services even though collection action has been initiated. Patients have 240 days from discharge to apply/request ICCP application. See Policy G-132 for complete Collection Services details.
9. Elective Admissions/Procedures: Elective admissions/procedures may be denied if not covered by a third party source or if the patient is unable to make satisfactory payment arrangements (Policy G-132). All elective admissions/procedures will be classified as "Full Pay". An elective admission/procedure is a procedure or admission that would not be covered by Georgia Medicaid if the patient was a Georgia Medicaid beneficiary; this includes services that Georgia Medicaid requires pre-certification.  
Note: Persons with third party insurance who elect not to bill insurance for a hospital service will be considered self-pay for that service; however, patient will not be eligible for ICCP since they have a health insurance plan.
10. Denials, Appeals and Re-applications: If the EES determines patient not eligible for ICCP and patient does not agree with determination then patient may appeal UHS's decision. All appeals for indigent care consideration should be received in writing sixty (60) days from the discharge date to the Director of Collections, 1350 Walton Way, Augusta, GA 30901 or his/her appointed staff. Applicant will need to provide additional supporting information to be considered along with the appeal.
11. Reporting of Indigent Care: Reports may be produced on request to identify patients receiving indigent care. Reports will identify patient, account number, date of service, type of service received, total charges, third party payments, co-payments, amount of indigent care write off, patient's county of residence, and employer (if any). Once patient has received Indigent Status and taken advantage of UHS's Indigent policy, patient cannot refuse consent for use of Health Information. If patient refuses consent or withdraws consent, then account will be reactivated and full collection efforts will begin. In addition, patient may be barred from future participation in indigent care program.
12. Policy Compliance: In all instances, this policy is intended to comply with all requirements of the Indigent Care Trust Fund and related guidelines.

#### D. AMOUNTS GENERALLY BILLED (AGB)

1. Non-insured (Self-pay) patients, regardless of their State of residence, will be eligible for the Hospital's "Charity Care/Self Pay Discount" as defined in the Patient Protection & Affordable Care Act, further defined by the IRS Form 990 Schedule H, Part V and the 501r4 Final Regulations. The inclusion of this "write-



off” as Catastrophic coverage (Policy G-134) is based on the Federal Acts denoting the Hospital’s patient population without insurance (Self-pay) cannot afford to pay for these hospital charges nor can the hospital seek payment on these charges. The “Charity Care/Self Pay Discount” will be determined and updated no later than April 1<sup>st</sup> of each year. The “Charity Care/Self Pay Discount” percentage will be calculated using the “Look Back method” as the average of amount the hospital expects to be paid by insurance companies and traditional Medicare for both Inpatient & Outpatient unweighted. Note: Self-pay patients who comply and are eligible for ICCP (Policy G-130) may have the “Self-pay” discount reversed and ICCP discount applied. For explanations of Charity Care/Self Pay Discount calculation see Section C Part 1 (f) for details on where to request data.

E. ETHICAL AND FAIR BILLING PRACTICES (See Policy G-132 for complete billing practice)

1. Payment of Hospital Charges:

- a. UHS will provide needed medically essential services to any patient regardless of his/her ability to pay.
- b. The “Consent Form for Medical Treatment” will outline to the patient or responsible party the Hospital’s expectations regarding payment of bill.

2. Payment Resources:

- a. Patients who express inability to pay or who request assistance will be informed of payment resources by a UH Financial Counselor, including, but not limited to, the following: Continuation of Insurance under COBRA Laws, auto medical pay benefits, or other liability type insurance, State Cancer Aid funding, Vocational Rehabilitation Program, Maternal & Infant Care Grant program, Medicaid, or other available local, state or federal programs.
- b. UHS will engage an EES, DFCS, or other Contractor to identify eligibility for such payment resources and may assist the patient with applications to the extent possible.

3. Financial Assistance - Uncompensated Care:

- a. Patients who express an inability to pay will be evaluated to determine eligibility for uncompensated care. (See Section C above).
- b. Uncompensated Care Policy is intended to support the Georgia Medicaid program with requesting a minimum co-pay amount.
- c. Patients who believe they were unfairly denied uncompensated care may appeal the decision as outlined in Section F below.

4. Payment Arrangements – Payment Plans or Other Charity Care:
  - a. Patients who are financially able to pay their bills, but who cannot pay the full amount at one time will be informed of alternative payment methods (Policy G-132) and Catastrophic Charity (Policy G-134) for partial discounts of bill.
  - b. Charge card, a monthly payment plan, or a payroll deduction plan if employer allows may make payment of the bill.
  - c. For monthly payment plans and payroll deductions, the patient will be provided with a disclosure statement/form; the statement/form will comply with laws relative to Truth in Lending and Regulation Z disclosure requirements. UHS reserves the right to provide payment plans.
  
5. Explanation of Charges or Cost:
  - a. Explanation of charges for services is provided on request and every reasonable effort is made to respond to any concerns by patients about billing
  - b. In compliance with state and federal regulations, incorrect charges or charges not supported by medical record documentation will be removed from the patient's bill. Patient accounts are routinely audited to review the accuracy of charges and to protect against systemic billing issues.
  - c. An itemized statement of charges to include description of service and the date service was provided will be given to patients and third party payers upon request.
  
6. Billing / Charging Complaints (See Policy G-132 for Extraordinary Collection Action):
  - a. Patients are mailed monthly statements which provide the Customer Service department's phone number as a point of contact for assistance with questions, billing problems, etc.
  - b. The patient's initial statement as well as the monthly statements contain information outlining the procedures to follow with regard to suspected errors, charges, or questions about their bill as well as information on the Indigent and Charity Care Program.
  - c. Immediate effort is taken by staff of the appropriate Patient Accounting Services to address all inquiries or complaints originating from patients.
  - d. The staff member will communicate with the patient by telephone or written correspondence to reach a satisfactory resolution of the patient's concern without negating the hospital's interest.
  
7. Statement of Account:

- a. A monthly statement may be mailed to each patient when any amount is due from the patient. ICCP patients will receive at least two bills while awaiting the EES to determine indigent status.
  - b. The monthly statement may contain a dunning message as outlined in the Patient Accounting System. The statement also contains information outlining the procedures to follow with regard to errors, charges, or general questions about their bill.
  - c. Patients may elect at this time to contact hospital to request ICCP determination. Information regarding ICCP is located on the back of the billing statement.
8. Accounts Transferred Out-for-Collections:
- a. Before any account is transferred out for collection, a “final notice” will be mailed to the patient warning that the account is about to be placed with an outside agency.
  - b. Full collection efforts will be exercised to attempt payment.
9. Privacy:
- a. The right of the patient to personal visual and auditory privacy will be honored at all times during admission, outpatient registration, and /or financial interviews.
  - b. The patient may have a family member or other representative present during any financial interviews conducted by UHS staff.
  - c. Individuals not involved with the patient’s finances will not be present during any interview without the patient’s consent.
10. Confidentiality:
- a. The right of the patient to confidentiality will be honored, within the limits of the law at all times.
  - b. The patient’s bill, medical records, or other documents related to the patients’ finances or treatment will not be released to any third party except as permitted or required by law.
  - c. Patient information will not be shared in an unauthorized manner and will be maintained in the strictest confidence and utilized only by hospital employees and business associates authorized to review and act on such information.
11. Internal Error Reporting:

- a. Any UHS employee who discovers an error or inaccuracy in any claim for payment of healthcare services submitted to a patient, governmental program or other payer should alert his/her supervisor immediately, or call the UHS's Integrity Hotline at 774-8536.
- b. The Board of Directors for University Health Care System assures the protection of all employees against any type of reprisal for good-faith reports of suspected or actual violations of our billing system.

**F. INDIGENT APPEALS**

All patients have the right to an appeal process if they feel UHS has denied services, or financial requirements are too stringent. In the event of medical care denial of indigency status the patient should make appeal in writing sixty (60) days from discharge date to the Patient Financial Services Department.

The Director of Patient Financial Services/Director of Collections or his/her appointed staff will review and may request the patient to provide a financial statement/ application in order to make a determination on the appeal. The Appeal determination will be communicated to the patient by mailing a written determination to the address provided by the patient.

**G. USE OF INDIGENT PATIENT DATA**

1. The Financial Assistant/Patient Accounting Staff may/will keep a record of all amounts written off to Indigent Care.
2. Reports may be produced on request to identify patients receiving indigent care. Reports will identify patient name, account number, date of service, type of service received, total charges, co-payments, third party payments, amount of indigent care write off, patient's county of residence, and employer (if any) or any additional information the Hospital is required to provide to State or Federal agencies.
3. Once patient has received Indigent Status and taken advantage of UHS's Indigent policy, patient cannot refuse consent for use of Health Information for reporting to state UHS's Indigent Care. If patient refuses consent or withdraws consent then account will be reactivated and full collection efforts will begin.